Section 5.2  Complaint Resolution

5.2.1  Introduction

a. To establish the process for Tribal/Regional Behavioral Health Authorities (T/RBHAs), the Integrated Regional Behavioral Health Authority (RBHA), and Arizona Department of Health Services/Division of Behavioral Health Services (ADHS/DBHS) to ensure the resolution and tracking of complaints reported by all persons seeking or receiving behavioral health services provided by the T/RBHAs and the Integrated RBHA, their families or legal guardian(s), authorized representatives, other agencies, and the public. General questions or requests for information are not considered complaints.

b. ADHS/DBHS, the T/RBHAs, and the Integrated RBHA shall:
- Respond to all complaints consistent with the requirements contained herein; and
- Track and trend complaints for use as a source of information for quality improvement of the service delivery system.

5.2.2  Terms

Definitions for terms are located online at http://www.azdhs.gov/bhs/definitions/index.php or http://www.narbha.org/for-providers/provider-resources/provider-policy-manual/definitions. The following terms are referenced in this section:

Action

Appeal, NARBHA Policy 5.2

Complaint

SMI Grievance or Request for Investigation

Serious Mental Illness (SMI)

Urgent Response

5.2.3  Procedures

a. General Requirements

i. The T/RBHA must develop and provide training to staff responsible for taking complaints. The training plan must be submitted to DBHS and updated annually and on an ad hoc basis as modified. The training must include information regarding the complaint (member grievance) process; appeals, SMI grievances and requests for
investigations; and customer service requirements. These trainings must be provided to new employees per ADHS/DBHS Policy 403, Training Requirement.

ii. Individuals responsible for taking complaints must provide assistance as indicated by the following:
   1. An action that is subject to appeal through the Title XIX/XXI Member Appeal process shall be treated as an appeal pursuant to NARBHA Policy 5.1 Notice Requirements and Appeal Process for Title XIX and Title XXI Eligible Persons in order to establish the earliest possible filing date for the appeal.
   2. For persons determined to have SMI who are appealing a decision regarding SMI eligibility, or Non-TXIX/XXI recipients appealing the need for a covered service, see NARBHA Policy 5.5 Notice and Appeal Requirements (SMI and Non-SCMI/Non-Title XIX/XXI).
   3. For allegations of rights violations concerning persons determined to have SMI see NARBHA Policy 5.3 Grievance and Requests for Investigation for Persons Determined to have a Serious Mental Illness (SMI).

iii. In the event a complainant is dissatisfied with the resolution reached through the complaint process, the issue(s) in dispute may still be referred to applicable appeal and SMI grievance processes. The T/RBHA/Integrated RBHA shall not route or otherwise encourage the direct filing of complaints with Arizona Health Care Cost Containment System (AHCCCS) unless the person is enrolled in or eligible for AHCCCS or Arizona Long Term Care Services (ALTCS) and the complaint directly relates to the acute care health plan/provider.

iv. There are no time limits placed on filing a complaint.

b. T/RBHAs are required to create and publish policies and procedures available to their subcontracted providers specific to handling complaints that include:
   i. The T/RBHAs are responsible for meeting all components of the complaint process, including the acknowledgement, investigation, and resolution. T/RBHAs shall comply with applicable Federal and State laws, regulations, and policies and shall not delegate these requirements to providers.
   ii. Each T/RBHA shall have a centralized complaint resolution process and designated individuals to whom all complaints shall be referred, regardless of who within the organization receives a complaint or the manner in which it is filed.
   iii. Complaint resolution staff shall have immediate access to all information and resources necessary to resolve complaints.
   iv. Complaints may be made to the T/RBHA in person, orally or in writing by persons receiving or seeking covered services, their families or legal guardian(s), authorized representatives, other agencies, or the public.
   v. The T/RBHA must establish and make available a toll free telephone number that can be used to file oral complaints. Member grievances (complaints) filed orally are acknowledged at the time of filing.
   vi. Complaints filed in writing must be acknowledged within 5 working days from receipt of the complaint, but acted upon in accordance with the urgency of the concern. If verbal acknowledgment is not achieved, a written acknowledgement letter must be sent within the 5 day timeframe. The letter will include a contact name and a phone number.
   vii. When information is received, either orally or in writing, that the individual has Limited English Proficiency (LEP) or any other communication need, T/RBHAs must
follow requirements outlined in [NARBHA Policy 3.23 Cultural Competence](#), regarding oral interpretation services, translation of written materials, and services for the deaf and hard of hearing:

1. For all individuals with LEP, the provider must make available oral interpretation services.
2. For individuals needing translation in the prevalent non-English language within the region, the T/RBHA shall provide a written translation in accordance with the requirements of [NARBHA Policy 3.23 Cultural Competence](#).
3. For individuals who need translation in a language that is not considered a prevalent non-English language within the region or who require alternative formats (such as TTY/TTD), the T/RBHA shall provide oral interpretation of written materials or make alternative communication formats available as indicated.

viii. The T/RBHA must address the identified issues as expeditiously as the person’s condition requires. Complaints involving or asserting an immediate need such as a crisis service or assessment, access to medication, or health and safety concerns require immediate follow up.

ix. T/RBHAs are required to dispose of each complaint and provide oral or written notice to affected parties as quickly as possible and in conformance with confidentiality requirements. If a member requests a written explanation of the complaint resolution, the complaint resolution response must be mailed within 10 days.

x. Most complaints should be resolved within 10 business days of receipt, but in no case longer than 90 days.

xi. The T/RBHA is responsible for investigating the complaint and issuing a resolution decision and shall ensure that:
   1. Individuals who make decisions regarding complaints are not involved in any previous level of review or decision-making; and
   2. Individuals making decisions about complaints that involve the denial of an expedited resolution of an appeal, or that involve clinical issues must be health care professionals with the appropriate clinical expertise in treating the recipient’s condition.

xii. If the complainant is dissatisfied with the T/RBHA’s resolution of their complaint, the T/RBHA will advise the complainant that they may contact the ADHS/DBHS for additional review. ADHS/DBHS will review the complaint and the T/RBHA’s efforts to resolve the complaint and intervene as indicated by the review. ADHS/DBHS complaint decisions are final and not subject to the hearing process.

xiii. In the event the T/RBHA receives a complaint referred from ADHS/DBHS, the T/RBHA will provide ADHS/DBHS with a written summary that describes the steps taken to resolve the complaint, including the findings, plan for resolution, and any plan for correction, within the timeframe specified by ADHS/DBHS. The T/RBHA will acknowledge receipt of ADHS/DBHS referred complaints expeditiously and according to the urgency and response timeframe identified by ADHS/DBHS.

xiv. The T/RBHA shall ensure that any specific corrective action or other action directed by ADHS/DBHS is implemented.

xv. Complaint records must be retained for five years from the date of the disposition of the complaint.

xvi. The T/RBHA shall:
1. Maintain individual complaint records that include adequate, dated documentation, including but not limited to:
   a. Copies of communication generated during the resolution process;
   b. Documentation of actions taken to ensure that immediate health care needs are met;
   c. Documentation of all steps taken to resolve the concern, including the date the complaint was acknowledged and the date the complainant was notified of the resolution;
   d. Documentation of the plans for resolution;
   e. Documentation of plans for correction;
   f. Evidence that the resolution and any plans for correction have been implemented; and
   g. Evidence that identified issues are referred for additional follow up as indicated, including referrals to Quality Management, Network Management, SMI Grievance and Appeal staff, Corporate Compliance and/or regulatory agencies.

2. For complaints taking greater than 10 business days to resolve from the date of filing, the reason for the delay.

3. Maintain a log of all complaints received utilizing a set of fields (see the ADHS/DBHS Performance Specifications Manual, attachment B. 5, for the prescribed Complaint Log Descriptions and Categories) which include the following information:
   a. The enrollee’s first and last name,
   b. The date the complaint was made,
   c. Title XIX/XXI eligibility status,
   d. The source of the complaint,
   e. The complaint category,
   f. Any identified communication need (e.g., need for translator),
   g. The resolution reached,
   h. The length of time for outcome as indicated in this policy,
   i. Covered service category,
   j. Treatment setting, and
   k. Behavioral health category.

4. Routinely review the data collected through the complaint process as part of the T/RBHA’s quality improvement strategy and network sufficiency review, and to identify members that utilize the complaint process at a high rate in order to assess their individual needs and interventions.

xvii. ADHS/DBHS Requirements for Handling Complaints:

1. Complaints made to ADHS/DBHS Issue Resolution staff will be acknowledged and referred, as appropriate, to the T/RBHA staff designated to respond to complaints according to the protocol established with the T/RBHA and consistent with the process described in this policy.

2. ADHS/DBHS staff shall enter information regarding complaints into the automated ADHS/DBHS complaint database.

3. ADHS/DBHS shall routinely review the data collected through the complaint process as part of its quality improvement strategy.

4. Instances of abuse, neglect, exploitation, and unexpected deaths are reported as described in NARBHA Policy 7.4 Reporting of Incidents, Accidents and Deaths.
Complaints may be filed directly with the person’s respective T/RBHA, as identified below, or initiated with the ADHS/DBHS Customer Service Unit at (602) 364-4558.

For oral complaints: Call NARBHA at this toll free telephone number 1-800-640-2123 or 1-877-923-1400 or 774-7128.

To submit a written complaint: Mail the complaint to NARBHA Member Services at 1300 S. Yale Street, Flagstaff, AZ 86001

5.2.4 References
The following citations can serve as additional resources for this content area:

42 CFR § 431.200 et seq.
42 CFR § 438.240
42 CFR § 438.400 et seq
9 A.A.C. 34, Article 2
AHCCCS/ADHS Contract
ADHS/RBHA Contracts
ADHS/Tribal IGAs
NARBHA Policy 3.23 Cultural Competence
NARBHA Policy 5.1 Notice Requirements and Appeal Process for Title XIX and Title XXI Eligible Persons
NARBHA Policy 5.3 Grievance and Requests for Investigation for Persons Determined to have a Serious Mental Illness (SMI)
NARBHA Policy 5.5 Notice and Appeal Requirements (SMI and Non-SMI/Non-Title XIX/XXI)

5.2.5 Forms
None.

5.2.5 Attachments
None.
Reference ADHS/DBHS Policy 1802